

**BY ORDER OF THE  
SECRETARY OF THE AIR FORCE**

**AIR FORCE INSTRUCTION 10-704**

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**AIR FORCE MATERIEL COMMAND  
Supplement 1**

**8 December 1998**

**Operations**

**MILITARY DECEPTION PROGRAM**

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This instruction implements AFI 10-7, *Command and Control Warfare*, by providing guidance for planning, coordinating, and executing tactical military deception. This instruction does not apply to the United States Air Force Academy. For a comprehensive review of deception above the wing level, see Chairman, Joint Chiefs of Staff, Instruction (CJCSI) 3211.01A, *Joint Military Deception*. Use CJCSI 3211.01A when involved in joint operations, joint exercises, or joint task forces. For the purpose of this AFI, the terms C2W and Information Warfare (IW) are synonymous.

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**(AFMC)** *This supplement implements AFI 10-704, MILITARY DECEPTION PROGRAM. It places Military Deception responsibility on the AFMC Headquarters Staff, Product Centers, Logistics Centers, Test Centers, and Air Force Research Laboratory Technology Directorates. This publication does not apply to Air Force Reserve Command (AFRC) or Air National Guard (ANG) units and members. Send comments or suggestions for improvements to this supplement to HQ AFMC/SFOCA, Bldg 266, Rm N208, 4225 Logistics Ave, Wright Patterson AFB OH 45433-5760. Guidance is IAW AFI 10-704 and this supplement.*

## **SUMMARY OF CHANGES**

This is the initial AFMC supplement to AFI 10-704, dated 1 July 97.

## **SUMMARY OF REVISIONS**

This is the revised publication of AFI 10-704, which supersedes AFI 10-704, 25 Mar 94.

## **1. Authority To Plan and Execute Tactical Military Deception (TD):**

1.1. Under the authority of Combatant Commanders in Chief (CINC), operational commanders at all levels develop and employ TD tactics during peacetime, Military Operations Other Than War (MOOTW), or general conflict.

**1.1. (AFMC)** The goal of AFMC deception activities is two-fold: (1) Protect technology in the command's test centers, Air Force Research Laboratory (AFRL) technology directorates, product centers, and logistics centers; and (2) Leverage AFMC operational and physical assets and base operating support for use with and by the war fighting commands.

1.2. The commander authorized to review TD supported operations plans (Oplans), not requiring CJCS review, will review and approve the TD plan.

1.2.1. Deception involving joint operations or activities will comply with CJCSI 3211.01A.

1.2.2. Approval authority for unilateral USAF deceptions is the supported major command (MAJCOM). MAJCOMs must ensure deception plans are forwarded to the Joint Staff, through HQ USAF, for approval if they meet any of the criteria listed in CJCSI 3211.01A, Enclosure B, Policy, paragraph 2, *Joint Military Deception Policy*.

## **2. TD Program Objectives:**

2.1. Support theater operations plans including tactical levels of war using conventional and unconventional forces.

2.2. Support contingency operations and plans including emergencies caused by terrorists or subversives, and situations requiring a military response.

2.3. In war or contingency, enable commanders to:

- Achieve surprise.
- Enhance security.
- Seize the initiative by actively misleading the enemy tactical commander.
- Destroy an adversary's command and control capabilities.

2.4. In peacetime, deceive by conditioning opposing commanders to expect false procedures, capabilities, limitations, and tactics.

2.5. Involve the TD Working Group and intelligence personnel.

2.6. Identify enemy decision makers and work with current operations to implement TD in daily operations.

2.7. Allow commanders to routinely develop and implement TD exercises.

2.8. Enhance combat effectiveness and contribute to the success of military operations.

2.9. Combine deception with other Information Warfare (IW) activities:

- Operations Security (OPSEC).
- Psychological Operations (PSYOP).
- Electronic Warfare (EW).
- Destruction/Attack.

2.10. Support normal operations, exercises, Military Operations Other Than War (MOOTW), and full scale conflict with efficient planning.

2.11. Follow security procedures described in:

- *TD Program Security Classification Guide*
- AFI 31-401, *Information Security Program Management*
- AFRD 31-4, *Information Security*
- CJCSI 3211.01A, *Joint Military Deception*.

### **3. Responsibilities:**

#### **3.1. Directorate of Intelligence, Surveillance and Reconnaissance, Offensive Information Warfare Division (HQ USAF/XOIOW):**

- 3.1.1. Serves as the office of primary responsibility (OPR) for TD.
- 3.1.2. Provides policy guidance for planning, coordinating, and executing TD operations.
- 3.1.3. Manages TD budget, forces, personnel, materiel quantities, and costs.
- 3.1.4. Provides liaison with the Joint Staff.
- 3.1.5. Augments supported or supporting commands, as needed, during contingencies and exercises.
- 3.1.6. Provides staff assistance, helps MAJCOMs develop and maintain TD programs.
- 3.1.7. Coordinates MAJCOM TD efforts to prevent conflicts with other organizations.
- 3.1.8. Publishes the *AIR FORCE TD Program Security Classification Guide*.
- 3.1.9. Publishes an annual roster listing US Air Force MAJCOM, Air National Guard, and NAF TD officers and NCOs.
- 3.1.10. Coordinates, through the Office of the Vice Chief of Staff Air Force, Disclosure Branch (CVAII), the release of any TD information to foreign nationals.
- 3.1.11. Compiles the annual TD activity report required by CJCSI 3211.01A.
- 3.1.12. Maintains archives of TD operations.

#### **3.2. Directorate of Operations and Training, Technical Plans Division (HQ USAF/XOOP):**

- 3.2.1. Serves as OPR for the Information Warfare functions of PSYOP and OPSEC as they relate to TD.
- 3.2.2. Reviews TD doctrine and guidance as they relate to PSYOP and OPSEC.
- 3.2.3. Documents and submits PSYOP and OPSEC funding requirements as they relate to TD to HQ USAF/XOIOW.

#### **3.3. MAJCOMs:**

- 3.3.1. Coordinate all MAJCOM peacetime TD with applicable Combatant Commands and HQ AF/XOIOW to prevent conflicts with other activities.

3.3.2. Develop and maintain capabilities for planning and conducting TD.

3.3.3. Adapt TD programs to support MAJCOM missions.

- Publish a MAJCOM-specific supplement to this instruction and send to HQ USAF/XOIOW, 1480 Air Force Pentagon, Washington DC 20330-1480.

3.3.4. Conduct TD exercises during peacetime and as required for mission success during periods of crisis and wartime.

3.3.5. Ensure that their planning staff considers TD during all stages of operational and exercise activities.

3.3.6. Ensure all NAFs and wings are familiar with the command TD program and objectives, and comply with this instruction.

3.3.7. Appoint a command TD officer.

**3.3.7. (AFMC)** The AFMC Military Deception Officer is assigned to HQ AFMC/SFOCA, Bldg 266, Rm N208, 4225 Logistics Ave, Wright-Patterson AFB OH 45433-5760.

**3.3.7.1. (Added-AFMC)** Unless unusual circumstances dictate otherwise, the Operations Security Program Manager at each AFMC product center, logistics center, test center, and stand-alone AFRL technology directorate will also be the primary Tactical Deception Officer (TDO) for that organization. Both the primary and an alternate TDO will be appointed in writing by the Center/Site Commander. Centers will determine deception program oversight of their subordinate installations/SITES. Send copies of the primary and alternate TDO appointment letter to HQ AFMC/SFOCA. Mark this document "For Official Use Only." Also include:

- Name
- Rank or grade
- Security clearance
- Telephone numbers (DSN, commercial, STU-III)
- Fax numbers (Secure, non-secure)
- E-mail address (if available)
- Message address
- Mail address

**3.3.7.2. (Added-AFMC)** Primary TDOs ensure subordinate unit TDOs are appointed as necessary.

**3.3.7.3. (Added-AFMC)** ASC/RAB is the AFMC Single Manager for acquiring specialized deception equipment.

3.3.8. Conduct educational and training programs and exercises to develop proficiency in the planning, execution, and use of TD.

**3.3.8. (AFMC)** Primary and alternate TDOs must successfully complete the USAF Military Deception Course. Subordinate unit TDOs may attend the Tactical Deception Course as course availability and funds permit. Contact HQ AFMC/SFOCA for training quotas.

3.3.9. During exercises involving other MAJCOMs, provide participants the mission and TD objective at least 150 days prior to execution.

3.3.10. Complete a TD after-action report for all Joint Chiefs of Staff, MAJCOM, and NAF exercises to HQ USAF/XOIOU NLT 45 days after exercise termination. Establish procedures to document lessons learned from unit TD training and TD activity.

**3.3.10. (AFMC)** AFMC TDOs collocated on installations with combatant commands, as tenants will participate in TD exercises. After participation/completion of a TD exercise, submit an after-action report to the AFMC MDO not later than 30 days after exercise termination date. Reports should relate TD activity/results and include lessons learned. These reports are used for lessons learned and development of the annual AFMC Tactical Deception Activities report required by HQ USAF/XOIWS.

3.3.11. Develop TD tabs to Oplans and CONPLANS. Review TD tabs prepared by subordinate units to prevent conflicts with other units.

**3.3.11. (AFMC)** Send TD appendices of the OPSEC Annex in base OPLANS to the AFMC Military Deception Officer for review. Note, this is *not* a coordination; subordinate units will be notified if plans conflict with others. TD appendices will be reviewed every 18 months.

3.3.12. Document and send TD funding requirements, including equipment and personnel, to HQ USAF/XOIOU

**3.3.12. (AFMC)** Coordinate TD equipment/training funding requirements with the AFMC Military Deception Officer.

3.3.13. Submit quarterly financial reports on 15 January, 15 April, 15 July and 15 October.

3.3.14. Maintain a list of all primary and alternate MAJCOM subordinate TD officers and NCOs.

3.3.15. Submit an annual report of RCS: HAF-XOO(A) 9128, *Tactical Deception Activities*.

- Follow the end-of-year report format in the *TD Security Classification Guide*.
- Submit the report to HQ USAF/XOIOU NLT 15 September.
- Because this report has emergency status code C-2, continue reporting during emergency conditions, and continue reporting by message during MINIMIZE.

**3.3.15. (AFMC)** Provide a summary of TD activity (exercise or actual) (RCS: HAF-XOO(A)9128, *Tactical Deception Activities*) to the AFMC MDO not later than 1 September. See the TD security classification guide for format, negative replies are required. Data provided in the report is based on unit TD activity during the closing fiscal year.

**3.3.16. (Added-AFMC)** Advocate the TD program to the Product, Logistics, Test Center, and Air Force Research Laboratory technology directorate leadership. Deception techniques need not always be executed in the flying domain. Movement of security forces, logistics, and medical personnel are critical deception initiatives as well, just to name a few.

**3.3.17. (Added-AFMC)** Develop "direct line" communications authorization with the Installation/Center Commander to facilitate approval of TD activity without compromising TD plans at intermediate organizational levels.

**3.3.18. (Added-AFMC)** Coordinate all TD training requirements for any subordinate units or tenants with the AFMC Military Deception Officer.

**3.4. (Added-AFMC)** Participate in the Tactical Deception Working Group (TDWG). AFMC TDOs will support the combatant command TDO as a key member on the Installation TDWG to coordinate support activities. AFMC installations without combatant commands assigned will use the Installation OPSEC Working Group in a dual role to work tactical deception activities. TDWG membership will vary at each unit based on the unit's mission and wartime tasking. TDWG members' expertise and credibility in their functional area specialties are critical to effective TD planning and execution.

**3.4.1. (Added-AFMC)** Provide all TDWG meeting minutes to the AFMC TDO for coordination with other commands.

**3.4.2. (Added-AFMC)** AFMC Military Deception Officer responsibilities are:

**3.4.2.1. (Added-AFMC)** Use a Message Management Letter (MML) to designate individuals authorized to receive SPECAT messages from the servicing information processing (communications) center. The format is contained in the TD course guide or in CJCSM 3213.02A.

**3.4.2.2. (Added-AFMC)** Provide proper indoctrination to personnel identified to TD documents, and instruct them in the proper safeguarding, marking, storage, and dissemination of sensitive TD materials. See (CJCSI) 3211.01B 2 Jan 98.

**3.4.2.3. (Added-AFMC)** Establish minimum computer needs to TDOs to support classified SPECAT message processing and deception after action reports.

**3.4.2.4. (Added-AFMC)** AFMC MDO manages the deception budget.

**3.5. (Added-AFMC)** The Air Force Tactical Deception program has been changed to the "Air Force Military Deception" program. This name change impacts continuity in the joint arena. AFMC deception POCs will continue to be referred to as Tactical Deception Officers/NCOs (TDOs).

OFFICIAL

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